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Message Text

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ACTION IO-03

INFO OCT-01 SS-14 ISO-00 IOE-00 SSO-00 NSCE-00 INRE-00

NSC-05 SP-02 L-01 INR-05 H-01 EUR-10 NEA-06 OIC-01

CU-02 RSC-01 AF-04 EA-06 ARA-06 /068 W
---------- 072208
O P 171748Z JAN 75
FM AMEMBASSY PARIS
TO SECSTATE WASHDC IMMEDIATE 5971
INFO AMEMBASSY BONN PRIORITY
AMEMBASSY BERN PRIORITY
AMEMBASSY STOCKHOLM PRIORITY
AMEMBASSY THE HAGUE PRIORITY
AMEMBASSY BRUSSELS PRIORITY
AMEMBASSY ROME PRIORITY
AMEMBASSY BEIRUT PRIORITY
AMEMBASSY DAMASCUS PRIORITY
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AMEMBASSY TEL AVIV PRIORITY
AMEMBASSY CAIRO PRIORITY
AMEMBASSY AMMAN PRIORITY
AMEMBASSY ALGIERS PRIORITY
AMEMBASSY DAKAR PRIORITY
USMISSION USUN PRIORITY

S E C R E T SECTION 01 OF 03 PARIS 01499

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NESCO

E.O. 11652: GDS
TAGS: PORG, UNESCO, US
SUBJECT: POSSIBLE UNESCO MEASURES TO MEET US
CONGRESSIONAL REQUIREMENTS.

REFERENCE: STATE 009408

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1. IN RESPONSE REFTEL MEMBERS PERMDEL HAVE BEEN MEETING

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WITH AND DISCUSSING IN LOW KEY RANGE OF POSSIBILITIES
RE MEETING CONGRESSIONAL MANDATE. PERMREP HAS LUNCHED
WITH AMBASSADOR MAILLARD OF FRANCE AND RECENTLY DINED
WITH AMBASSADOR INDONESIA AND MINISTER FRG. HAVE ALSO
HAD LONG CONVERSATIONS WITH BOSSIER-PALUM, DAHOMEY, AND
HAVE TALKED AT LENGTH WITH NAJMAN AFTER HIS RETURN FROM
WASHINGTON.

2. PREREQUSISITES TO ANY U.S. ACTION WOULD BE (1) THE
ASSURANCE OF SUCCESS IN ANY VOTE AND (2) THT IF MEASURES
ARE TAKEN THEY CAN BE EXPECTED TO BE CONSTRUED AS
MEETING THE CONGRESSIONAL MANDATE OF "STEPS TAKEN". IF
PRESSURES ARE PUT TO ENLIST SUPPORT AND OTHER DELEGA-
TIONS GO OUT OF WAY TO ASSIST US, AND ACTIONS ARE NOT
CONSTRUED AS MEETING CONGRESSIONAL MANDATE THIS WOULD
CERTAINLY IMPAIR ANY FURTHER COOPERATION. FOR MEETING
FIRST REQUIREMENT, WOULD NEED ASSURANCES FROM CAPITALS
OF SUPPORT SO THAT VOTE COUNT CAN BE MADE WELL IN AD-
VANCE. AS TO SECOND, AN OPINION FROM EXECUTIVE BRANCH
AS TO WHETHER PROPOSED STEPS WILL SATISFY CONGRESSIONAL
DIRECTIVE WOULD SEEM ESSENTIAL.

3. STEPS NOT RPT NOT RECOMMENDED:

A. EXTRAORDINARY SESSION OF GENERAL CONFERENCE: THIS
WOULD NOT BE PRACTICAL AND INDICATIONS ARE THAT VOTES
WOULD NOT CHANGE. RESENTMENT WOULD BE HIGH AGAINST US
AND MUCH INFLAMMATORY LANGUAGE AGAINST US COULD BE
EXPECTED.

B. EXTRAORDINARY SESSION OF EXBOARD: PERMDEL IS OF
OPINION THAT THIS WOULD NOT BE ADVISABLE. SESSION
CALLED SPECIFICALLY TO FOCUS ON ISRAELI-US ISSUES WOULD
NOT LIKELY BE SUCCESSFUL. BOARD MEMBERS ARE BUSY
PEOPLE WITH SCHEDULES PLANNED WELL IN ADVANCE. A CALL
FOR AN EXTRAORDINARY SESSION WOULD NOT BE WELCOMED BY
THEM AND THE MATTER WOULD START IN AN UNFAVORABLE
ATMOSPHERE. ALSO, THEY WOULD LIKELY REACT STRONGLY
AGAINST WHAT THEY WOULD INTERPRET AS PRESSURE. THIS
WOULD BE ESPECIALLY TRUE IF BOARD MEMBERS THEN HAD TO
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FACE MEETING AGAIN FOR THE REGULAR SESSION WHICH BEGINS
THE FIRST OF MAY. AS SUCCESS IS ESSENTIAL, AN EXTRA-
ORDINARY SESSION WOULD RUN TOO GREAT A RISK. IT MUST BE
REALIZED THAT THERE ARE MANY MEMBERS OF THE BOARD WHO
REPRESENT MEMBER STATES WHICH DO NOT CARE WHETHER OR
NOT THE US CONTINUES ITS PAYMENTS TO UNESCO AND SEE OUR
PRESENT PREDICAMENT AS AN EXCELLENT OPPORTUNITY TO
INCREASE THEIR INFLUENCE AND REDUCE OURS.

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C. JERUSALEM: PERMDEL IS OF OPINION THAT ANY RESOLUTION
MODIFYING OR UNDOING THE JERUSALEM SANCTIONS WOULD HAVE
LITTLE CHANCE OF SUCCESS UNLESS THERE WAS A SUBSTANTIAL
GESTURE BY ISRAEL REGARDING THE JERUSALEM EXCAVATIONS.
THIS WOULD PROBABLY MEAN A DECLARATION TO HALT THE DIGS.
AS THIS IS HIGHLY UNLIKELY, AND INDEED NEWS REPORTS
INDICATE EXCAVATIONS MAY HAVE BEEN EXPANDED, THERE
SEEMS TO BE NO BASIS ON WHICH TO WORK TOWARD A COMPRO-
MISE. D.G.'S REPRESENTATIVE, NAJMAN, SEEMS TO PRE-
DICATE HIS VIEWS ON THE FEASIBILITY OF US INFLUENCING

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NSC-05 SP-02 L-01 INR-05 H-01 EUR-10 NEA-06 OIC-01

CU-02 RSC-01 AF-04 EA-06 ARA-06 /068 W
---------- 072246
O P 171748Z JAN 75
FM AMEMBASSY PARIS
TO SECSTATE WASHDC IMMEDIATE 5972
INFO AMEMBASSY BONN PRIORITY
AMEMBASSY BERN PRIORITY
AMEMBASSY STOCKHOLM PRIORITY
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LIMDIS NESCO

ISRAEL TO MAKE SOME GESTURE. DEPARTMENT CAN BEST JUDGE THE LIKELIHOOD OF THIS HAPPENING. HOWEVER, IN THE ABSENCE OF SUCH, WE SEE LITTLE POSSIBILITY OF ANY CHANGE OF VOTE. OTHER PERMREPS WITH WHOM WE HAVE DISCUSSED JERUSALEM ISSUE CONCUR.

4. STEPS WHICH MAY SUCCEED:

A. REGIONAL ISSUE. PERMDEL DISAGREES ENTIRELY WITH
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NAJMAN'S ASSESSMENT THAT THIS ISSUE LEAST SUSCEPTIBLE OF REMEDIAL ACTION. IN CONTRAST TO JERUSALEM EXCAVATIONS SANCTION RESOLUTION, RESOLUTION ON REGIONAL MEMBERSHIP CALLS FOR ACTION BY 19TH GC IN 1976 ON MEMBER STATES NOT YET MEMBERS IN REGIONAL GROUPS. IT IS TRUE THAT THE EXBOARD CANNOT UNDO THE GENCONF VOTE REJECTINGRAELI APPLICATION FOR MEMBERSHIP, BUT IT CAN RECOMMEND FAVORABLE ACTION TO THE NEXT GENCONF JUST AS 92 EXBD RECOMMENDED RE US AND CANADIAN APPLICATIONS (RES. 4.4.2). IT IS FEASIBLE THAT A RESOLUTION COULD BE CAREFULLY DRAFTED WHICH WOULD DECLARE THAT STATES NOT NOW A MEMBER OF A REGION SHOULD BELONG TO AN APPROPRIATE REGIONAL GROUP AND RECOMMEND TO THE 19TH GENCONF THAT ACTION BE TAKEN TO ENSURE THAT NO NATION BE EXCLUDED FROM MEMBERSHIP IN A REGIONAL GROUP.

A RESOLUTION OF THIS KIND WOULD HAVE TO BE CO-SPONSORED BY WESTERN EUROPEAN GOVERNMENTS AND BY AS MANY OTHERS AS POSSIBLE. INDEED SUCH A RESOLUTION WOULD REALLY BE PRESENTED AS A WESTERN EUROPEAN INITIATIVE, WITH U.S. PLAYING LOW-PROFILE SUPPORTING ROLE IN ORDER TO MINIMIZE ARAB PRESSURES ON LDC'S. WE WOULD HAVE TO HAVE ASSURANCES FROM THE CAPITALS OF THE VOTE AND ESPECIALLY THE VOCAL SUPPORT, OF THEIR REPRESENTATIVE ON THE EXBOARD. THIS WOULD REQUIRE THOROUGH SPADE WORK IN ADVANCE TO INSURE SUCCESS. INFORMAL BROACHING OF THIS APPROACH WITH AMBASSADOR MAILLARD OF FRANCE AND MINISTER PETERSEN OF FRG, ELICITED FAVORABLE RESPONSE. WESTERN EUROPEAN ACTION WOULD NOT BE SIMPLY A FAVOR TO U.S. AND ISRAEL BUT IT COULD BE POINTED OUT IN WE CAPITALS THAT THEIR GOVERNMENTS ACTION COULD THEREBY COUNTER PARLIAMENTARY, PRESS AND PUBLIC OPINION IN WE OF MOST GOVERNMENTS, EXCEPTING FRG, PASSIVE ROLES ON ISRAELI ISSUES AT GC. AS DEPARTMENT WILL RECALL, WHILE WE'S VOTED FOR

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ISRAELI ON REGIONAL ISSUE, EXCEPTING FRANCE WHICH
ABSTAINED, U.S. WAS ALONE IN SPEAKING IN FAVOR GOI
DURING DEBATE.

B. INVITATION TO REGIONAL MEETING FOR ISRAEL
TO ATTEND: ALTHOUGH NO FORMAL MEETINGS SET IN EUROPEAN
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REGION, MAY BE ABLE EITHER ARRANGE NEW MEETING OR
CONVERT EXISTING PLAN TO PROVIDE OPPORTUNITY FOR
INVITATION GOV. ISRAEL; WESTERN EUROPEANS WOULD LIKELY
SUPPORT SUCH AN APPROACH. PERMDEL AND DEPARTMENT CAN
STUDY PROPOSED SCHEDULE OF MEETINGS AND DISCUSS
PROSPECTS WITH OTHER DELEGATIONS. THIS MAY REQUIRE
INVITATION FROM EXBOARD AND AGAIN WOULD NEED GUARANTEE
OF VOTE FROM CAPITALS OF BOARD MEMBERS TO INSURE
MAJORITY.

C. EXBOARD TASK FORCE TO STUDY AND REVISE RULES OF GEN
CONF TO REDUCE POLITICAL ATMOSPHERE. THERE IS
MUCH THAT COULD BE DONE BY WAY OF REVISION OF RULES

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NSC-05 SP-02 L-01 INR-05 H-01 EUR-10 NEA-06 OIC-01

CU-02 RSC-01 AF-04 EA-06 ARA-06 /068 W
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TO SECSTATE WASHDC IMMEDIATE 5973
INFO AMEMBASSY BONN PRIORITY
AMEMBASSY BERN PRIORITY

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TO DAMPEN POLITICAL RESOLUTIONS. FOR INSTANCE REVISED RULES COULD REQUIRE MORE ADVANCED TABLING OF RESOLUTIONS TO PROVIDE TIME TO WORK IN CAPITALS AND ELSEWHERE. MANY OTHER POSSIBILITIES EXIST TO TIGHTEN THE RULES TO PREVENT USE OF THE GENCONF FOR POLITICAL ENDS. THIS EFFORT WOULD NOT MAKE ANY SPECIFIC REFERENCE TO ISRAEL PROBLEM BUT SHOULD FIT WITHIN CONTEXT OF CONCRETE STEPS TO REDUCE POLITICAL CHARACTER OF ORGANIZATION. LIKELY SIGNIFICANT SUPPORT FOR SUCH AN APPROACH COULD
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BE GAINED AS WOULD PERMIT STATES TO WORK TO CURB POLITICAL INFLUENCES WITHOUT HAVING TO TAKE A STAND ON ANY PARTICULAR ISSUE.

D. EMISSARY TO ISRAEL: THUS FAR, ACCORDING OUR SOURCES, GOV. ISRAEL DOES NOT WISH, ALTHOUGH M'BOW WOULD WELCOME AN INVITATION, TO INVITE M'BOW TO VISIT ISRAEL FOR TALKS. HOWEVER, PERHAPS DDG FOBES COULD GO AS AN EMISSARY TO BREAK THE ICE. WOULD BE MORE DIFFICULT TO OBJECT TO AN AMERICAN. FOLLOW UP VISIT OR MEETING WITH M'BOW COULD THEN BE ARRANGED AND PROPERLY PUBLICIZED.

5. PERMDEL WILL CONTINUE TO MAKE SOUNDINGS AS TO OTHER POSSIBLE STEPS. FYI FOLLOWING MEMBER STATES HAVE REPRESENTATIVES ON EXBOARD: ARGENTINA, AUSTRALIA, AUSTRIA, BELGIUM, BRAZIL, BULGARIA, CHILE, COLOMBIA, CUBA, DAHOMEY, EGYPT, FRANCE, FRG, GABON, GERMAN DEMOCRATIC REPUBLIC, GHANA, INDIA, IRAN, ITALY, JAMAICA, JAPAN, KENYA, MAURITANIA, NEPAL, NORWAY, PEOPLE'S REPUBLIC OF CHINA, PHILIPPINES, SAUDI ARABIA, SPAIN,

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SYRIAN ARAB REPUBLIC, TOGO, TUNISIA, UGANDA, USSR,
UNITED KINGDOM, UNITED STATES OF AMERICA, UPPER VOLTA,
URUGUAY, YUGOSLAVIA AND ZAIRE.
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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 17 JAN 1975
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975PARIS01499
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750019-0186
From: PARIS
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750142/aaaabkta.tel
Line Count: 335
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION IO
Original Classification: SECRET
Original Handling Restrictions: LIMDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 7
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: LIMDIS
Reference: 75 STATE 009408
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 09 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <09 APR 2003 by MartinML>; APPROVED <10 APR 2003 by GolinoFR>
Review Markings:

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US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: POSSIBLE UNESCO MEASURES TO MEET US CONGRESSIONAL REQUIREMENTS.
TAGS: AORG, US, UNESCO
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006